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ENGLISH only

2018 OSCE-wide Counter-Terrorism Conference

The Reverse Flow of Foreign Terrorist Fighters (FTFs):

Challenges for the OSCE Area and Beyond

Rome, 10-11 May 2018

DRAFT ANNOTATED AGENDA

Venue:

Parco dei Principi Grand Hotel & SpA, Via G. Frescobaldi 5

WEDNSDAY, 9 MAY 2018

19:00 – 21:30

‘Ice Breaking cocktail reception’(Club of the Italian Ministry of Foreign Affairs, Lungotevere dell'Acqua Acetosa 42, ground floor and garden area) *[open to all participants to the Conference]*

THURSDAY, 10 MAY 2018

08:00 - 09:00

Registration of participants

09:00 - 10:15

Opening of the 2018 Chairmanship OSCE-wide Counter-Terrorism Conference

- **Ministry of Foreign Affairs, Italy**
- **Ambassador Thomas Greminger, OSCE Secretary General**

Moderator: Italian OSCE Chairmanship

Keynote speeches:

- **Mr. Oleg Syromolotov**, Deputy-Minister of Foreign Affairs of the Russian Federation
- **Ms. Rovena Voda**, Deputy-Minister of Internal Affairs of the Republic Albania (TBC)
- **Mr. Oleg Kravchenko**, Deputy-Minister of Foreign Affairs of the Republic of Belarus
- **Mr. Federico Cafiero de Raho**, Procuratore Nazionale Antimafia e Antiterrorismo, Ministry of Justice, Italy (TBC)
- **Dr. Jehangir Khan**, Director of the United Nations Office of Counter-Terrorism
- **Amb. John Gatt-Rutter**, Head of Counter-terrorism Division, European External Action Service (EEAS)
- **Dr. Raffi Gregorian**, Acting Deputy Coordinator of Counterterrorism, Department of State, United States of America

10:15 – 10.45

Coffee Break

10:45 – 12:00

Session I

Trends and Dynamics of Returning or Relocating FTFs: Exchange of Views on National Experiences and International Co-operation

Moderator: Ms. Rasa Ostrauskaite, OSCE Co-ordinator to address Transnational Threats

OSCE participating States and Partners for Co-operation face a range of new challenges to include a potential increase in the number of FTFs returning or relocating from conflict zones. This session will

offer the opportunity to outline relevant policy and political commitments in addressing threats related to returning FTFs and explore ways to strengthen international, regional, and sub-regional co-operation, in particular among law enforcement agencies, intelligence, criminal justice and other relevant institutions to address these challenges effectively while respecting and protecting human rights. It will also include discussion of legal efforts to criminalize FTF activities listed in UNSCR 2178 (2014). Speakers will discuss how investigations and judicial proceedings involving FTFs can be carried out in an effective and efficient manner, in full respect of applicable international law, in particular human rights and fundamental freedoms. Furthermore, speakers will address legal tools and policies to target the financial disruption of terrorist networks; to address the nexus between terrorism and organized crime, including trafficking in human beings; to develop the analysis of the use of ICTs by terrorists and to counter the exploitation of the Internet for terrorist purposes to develop and implement counter-narrative strategies consistent with international human rights law; to protect critical and/or soft targets from terrorist attacks.

Presentations (6-8 min.):

- **Dr. David Scharia**, Director, Chief of Branch, United Nations Security Council - Counter Terrorism Executive Directorate (UNCTED)
- **Mr. Carlo Chiaromonte**, Head of the Criminal Law and Counter-Terrorism Divisions Information Society and Action against Crime Directorate, Directorate General I – Human Rights and Rule of Law, Council of Europe
- **Ms. Olga Tisen**, Senior Prosecutor at the General Prosecutor’s Office, Russian Federation
- **Mr. Laurence Underhill**, Lead Analyst on the Dispersal of Foreign Terrorist Fighters, Foreign Office, United Kingdom
- **Mr. Makis Voridis**, Chair of the OSCE Parliamentary Assembly Ad Hoc Committee on Countering Terrorism

Questions to be addressed:

- *What are the main experiences of tackling returning/relocating FTFs at a national level? What are successful approaches to developing effective legal, policy and institutional frameworks?*
- *What are the challenges in strengthening international and regional co-operation?*
- *What are the priorities to effectively tackle returning/relocating FTFs? Is there any factor or condition that requires attention more urgently than others?*

12:00 - 14:00

Side-Events/Lunch

<p>13:00 - 14:00</p> <p>13:00 - 14:00</p> <p>13:00 - 14:00</p>	<p>Countering Terrorist Ideology and Propaganda Convenor: Russian Federation Venue: Room 1</p> <p>Soft Target Protection Convenor: United States of America Venue: Room 2</p> <p>The Role of Families and Communities in Prevention and Rehabilitation. Gender Sensitive Approaches as Sustainable and Innovative Strategies Convenor: Women without Borders Venue: Room 3</p>
<p>14:15 - 16:00</p>	<p>Continuation of Session I - Trends and Dynamics of Returning or Relocating FTFs: Exchange of Views on National Experiences and International Co-operation</p> <p><u>Moderator:</u> Argo Avakov, Head of the Action against Terrorism Unit, OSCE</p> <p><u>Presentations (6-8 min.):</u></p> <ul style="list-style-type: none"> • Dr. Antonio Missiroli, NATO Assistant Secretary General, Emerging Security Challenges Division (TBC) • Ms. Claudie Baudino, Programme Manager, General Secretariat of the Inter-Ministerial Committee on the Prevention of Criminality and Radicalization, the Republic of France • Ms. Jülide Kayhan, Head of Department, Deputy Director General for Security Issues and Intelligence, Ministry of Foreign Affairs of the Republic of Turkey • Mr. Yevgeniy Sysoyev, Director of the Executive Committee of Regional Anti-Terrorist Structure of Shanghai Cooperation Organization (SCO RATS) • Ms. Raffaella Pezzuto, Head of Office for International Cooperation, Ministry of Justice, Italy <p><u>Followed by discussions</u></p> <p><i>Delegations and participants from international organizations and civil society are invited to pre-register short statements/contributions (3 minutes) with the conference focal points.</i></p>
<p>16:00 - 16:30</p>	<p>Coffee break</p>
<p>16.30 - 18:00</p>	<p><u>Side-Events</u></p>
	<p>From Research to Practice: UNDP and OMIK Efforts and Lessons Learnt in Preventing</p>

16:30 - 18:00	<p>Violent Extremism Convenor: OMiK & United Nations Development Programme (UNDP) Venue: Room 1</p>
16:30 - 18:00	<p>Civil Society as a Key (and often missing) Ingredient in Effective Multi-Stakeholder Approaches to Managing the Reverse Flow of FTFs: Challenges and Opportunities Convenor: Prevention Project: Organizing against Violent Extremism Venue: Room 2</p>
16:30 - 18:00	<p>Consultations regarding the upcoming ODIHR Policy Guidance Document “Addressing the Challenges Posed by ‘Foreign Terrorist Fighters’ within a Human Rights Framework” Convenor: OSCE Office for Democratic Institutions and Human Rights (ODIHR) Venue: Room 3</p>
19:30 – 20:00	<p>Short visit to the National Galleries of classic arts at the Museum of Palazzo Barberini, Via delle Quattro Fontane, 13 [open to all participants to the Conference] (a shuttle bus service will be available from the conference venue and return)</p>
20:00 – 22:30	<p>Cocktail followed by buffet dinner at Palazzo Barberini, Via delle Quattro Fontane, 13 [open to all participants to the Conference]</p>
<p>FRIDAY, 11 May 2018</p>	
08:30 - 09:00	<p>Registration of participants</p>
09:00 - 10:30	<p>Session II</p> <p>Managing the Return/Relocation of FTFs: Strengthening Border Security and Information Sharing</p> <p><u>Moderator:</u> Mr. Dennis Cosgrove, Head of the Border Security and Management Unit, OSCE</p> <p><i>Returning or relocating FTFs pose a significant challenge to law enforcement and, in particular, to border security and management agencies working on the front lines. This session will examine existing commitments and good practices in identifying and detecting returning or relocating FTFs, and will explore how the OSCE can further support participating States and Partners for Co-operation in increasing the exchange of information and, more in general, to foster cooperation. The discussion will also focus on challenges in increasing the collection of passenger data (i.e. by developing Advance Passenger Information Systems and Passenger Name Record). It will also and address the role of capacity-building and training activities to front-line screeners, such as immigration, customs and border security agencies, as well as on sharing – when appropriate – relevant information with other concerned States and organizations, while respecting and protecting human rights.</i></p> <p><u>Presentations (6-8 min):</u></p> <ul style="list-style-type: none"> • Mr. Sergey Matusevich, Head of Section, Chief Department of Protection of Constitutional Order and Fight Against Terrorism, State Security Committee of the Republic of Belarus • Ms. Lolita Lukose, Trial Attorney, Counter Terrorism Section, National Security

	<p>Division, Department of Justice, United States of America</p> <ul style="list-style-type: none"> • Mr. Karel Pelan, Assistant Director, Terrorist Networks Sub-Directorate, INTERPOL • Mr. Mirlan Turgunbekov, Head of the Co-ordination and Operations Directorate of the Anti-Terrorist Center of the Kyrgyz Republic • Mr. Raphael Perl, Executive Director, Partnership for Peace Consortium • Mr. Galgano Galgani, Ministry of Interior, Italy (TBC) • Ms. Ingibjörg Sólrún Gísladóttir, Director of the OSCE Office for Democratic Institutions and Human Rights (ODIHR) <p>Discussant: Mr. Tom Fuentes, Law Enforcement Analyst</p> <p><u>Questions to be addressed:</u></p> <ul style="list-style-type: none"> • <i>What are good practices in identifying and detecting returning or relocating FTFs?</i> • <i>How can international organizations and in particular the OSCE further support participating States and Partners for Co-operation in increasing the exchange of information?</i> • <i>How to address the challenges in increasing the collection of passenger data (i.e. by developing Advance Passenger Information Systems and Passenger Name Record)</i> <p><i>Delegations and participants from international organizations and civil society are invited to pre-register short statements/contributions (3 minutes) with the conference focal points.</i></p>
<p>10:30 - 11:00</p>	<p>Coffee break</p>
<p>11:00 - 13:00</p>	<p>Session III</p> <p>Addressing the Potential Threat of Returning and Relocating FTFs and Their Affiliates: Rehabilitation and Reintegration Programmes within and outside the Criminal Justice System</p> <p><u>Moderator:</u> Ms. Georgia Holmer, Senior Adviser on Anti-Terrorism Issues, Action against Terrorism Unit, OSCE</p> <p><i>This session will explore criminal justice and preventive responses to the new challenges related to relocating or returning FTFs, and their affiliates, or those inspired or directed by them, including how to manage the potential threat posed by those former FTFs who are neither detained, nor on probation. The focus will be on effective mechanisms within and outside criminal justice systems, such as the development and use of risk assessment tools as well as the development of comprehensive and tailored rehabilitation and reintegration programmes and tools aimed at disengaging former offenders from their terrorist affiliation and re-integrate them into society. The role of local communities, social, health, education practitioners and other relevant stakeholders in shaping and adopting such tools will also be discussed.</i></p>

Presentations (6-8 min.):

- **Dr. Martin Kienl**, Head of the Department for Integration, Ministry of Foreign Affairs, the Republic of Austria
- **Mr. Raffaele Piccirillo**, Head of Department for Judicial Affairs, Ministry of Justice, Italy
- **Mr. Stefano Failla**, Head of the Training and Research Unit of the European Union Agency for Law Enforcement Training (CEPOL)
- **Dr. Sajjan Gohel**, International Security Director, Asia-Pacific Foundation
- **Mr. Daniel Köhler**, Director of the German Institute on Radicalization and De-radicalization Studies
- **Mr. Werner Prinzjakowitsch**, Co-chair of RAN YF&C, Radicalisation Awareness Network (RAN)
- **Ambassador, Fredrika Ornbrant**, Counter Terrorism Coordinator, UN Policy, Ministry for Foreign Affairs, Kingdom of Sweden

Discussant: **Dr. Paul Gill**, Senior Lecturer at the University College London's Security and Crime Science Department

Questions to be addressed:

- *What should be taken into account in the process of designing effective mechanisms within and outside criminal justice systems, aimed at disengaging former offenders from their terrorist affiliation and at re-integrating them into society?*
- *What are the challenges, lessons learnt and good practices?*
- *How can governments enhance inter-agency co-operation and what should be the role(s) of civil society?*

Delegations and participants from international organizations and civil society are invited to pre-register short statements/contributions (3 minutes) with the conference focal points.

13:00 - 15:00

Lunch/Side-events

<p>13:20 - 14:50</p>	<p>A Gendered Approach to Preventing and Countering Violent Extremism and Radicalization that Lead to Terrorism (VERLT) Convenor: Istituto Affari Internazionali (IAI) Venue: Room 1</p>
<p>13:20 - 14:50</p>	<p>Preventing Trafficking in Human Beings for the Purposes of Terrorist activities: A Practical Case Study Analysis Convenor: OSCE Office of the Special Representative and Co-ordinator for Combating Trafficking in Human Beings Venue: Room 2</p>
<p>13:20 - 14:50</p>	<p>Understanding the Factors Contributing to Radicalisation Among Central Asian Labour Migrants in Russia Convenor: The Royal United Services Institute for Defence and Security Studies (RUSI) Venue: Room 3</p>
<p>15:00 - 16:30</p>	<p>Session IV</p> <p>Addressing Accompanying Family Members of FTFs: Legal Gaps, Juvenile Justice, Engaging with the Civil Society</p> <p><u>Moderator:</u> Mr. Omer Fisher, Head of the Human Rights Department, ODIHR</p> <p><i>This session will explore the role of accompanying family members of FTFs. It will take account of the various and often complex roles of women and men, boys and girls within the FTF structures: as active perpetrators/fighters, indirect supporters or even victims. Some FTFs are, indeed, returning with family members that travelled with them to the conflict zone or joined them there; and family members may also be returning on their own. Many women and girls were forced into exploitation as wives of FTFs and faced severe sexual and gender-based violence; others supported or participated in terrorist and recruitment acts themselves. Children and young adults are particularly vulnerable. Some have been recruited for combat and other violent activities from early age and some are severely traumatized. FTF family members, depending on their experience, abuses subjected to, or involvement in violent acts, can be both victims needing support and potential threats to the societies which they return to. Yet, existing legal frameworks, policies and programs may not fully address these issues. Tailored legal treatment and social assistance responses should take into account both a gender and age perspective. This session will explore ways of managing, responding to and assisting in particular women, girls and boys associated with FTFs, including by considering appropriate gender and age-sensitive assistance, prosecution, rehabilitation and reintegration, support or protection measures in compliance with domestic and international law.</i></p> <p><u>Presentations (6-8 min.):</u></p> <ul style="list-style-type: none"> • Mr. Francesco Cascini, Prosecutor at the Court of Rome, Italy • Dr. Anne Speckhard, Director of the International Center for the Study of Violent Extremism (ICSVE), Adjunct Associate Professor of Psychiatry in the School of Medicine at Georgetown University • Ms. Sabra Ben Ali, Co-ordinator of the Center for Action and Prevention of

	<p>Radicalization, the Republic of France</p> <ul style="list-style-type: none"> • Mr. Abdulgamid Bulatov, Head of Department for the Strengthening of National Unity and the Prevention of Ethnical and Religious Extremism, Federal Agency for Nationality Affairs, Russian Federation • Mr. Valerio de Divitiis, Programme Manager, International Institute for Justice, Malta • Mr. Mauro Miedico, Chief a.i. Terrorism Prevention Branch, UNODC <p>Discussant: Ms. Sylvia Raulo, Senior Grants Officer, Global Community Engagement and Resilience Fund (GCERF)</p> <p>Questions to be addressed:</p> <ul style="list-style-type: none"> • <i>What are appropriate gender and age-sensitive assistance, prosecution, rehabilitation and reintegration, support or protection measures?</i> • <i>What are the challenges, lessons learnt and good practices?</i> • <i>How can governments enhance inter-agency co-operation and what should be the role(s) of civil society?</i> <p><i>Delegations and participants from international organizations and civil society are invited to pre-register short statements/contributions (3 minutes) with the conference focal points.</i></p>
<p>16:30 - 17:00</p>	<p>Conclusions of the Moderators</p> <p>Moderator: Elizabeth Abela Hampel, Deputy Head, Action Against Terrorism Unit, OSCE Secretariat</p> <p><i>The closing session will outline conclusions and recommendations from the conference sessions. The moderators of each session will identify initiatives, lessons learned and challenges in relation to the topics presented and discussed, and how the OSCE can enhance its assistance in this field, by complementing efforts of other international/regional organizations.</i></p> <p>Moderator Session I: Mr. Argo Avakov, Head of the Action against Terrorism Unit, OSCE</p> <p>Moderator Session II: Mr. Dennis Cosgrove, Head of the Border Security and Management Unit, OSCE</p> <p>Moderator Session III: Ms. Georgia Holmer, Senior Adviser on Anti-Terrorism Issues, Action against Terrorism Unit, OSCE</p> <p>Moderator Session IV: Mr. Omer Fisher, Head of the Human Rights Department, ODIHR</p>
<p>17:00 - 17:30</p>	<p>Closing Remarks</p> <p>Italian OSCE Chairmanship</p> <p>Ms. Rasa Ostrauskaite, OSCE Co-ordinator to address Transnational Threats</p>